

General Assembly

Raised Bill No. 6578

January Session, 2021

LCO No. 3555



Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

## AN ACT CONCERNING PARTICIPATION IN THE ELECTORAL PROCESS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 9-46a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2022*):
- (a) A person who has been convicted of a felony and committed to confinement in a federal or other state correctional institution or facility or community residence shall have such person's electoral privileges restored [upon the payment of all fines in conjunction with the conviction and] once such person has been [discharged] released from confinement. [, and, if applicable, parole.]
- 9 (b) Upon the release from confinement in a correctional institution or 10 facility or a community residence of a person who has been convicted 11 of a felony and committed to the custody of the Commissioner of 12 Correction, [and, if applicable, the discharge of such person from 13 parole,] (1) the person shall have the right to become an elector, (2) the 14 Commissioner of Correction shall give the person a document certifying

LCO No. 3555 **1** of 11

that the person has been released from such confinement, [and, if applicable, has been discharged from parole,] (3) if the person was an elector at the time of such felony conviction and, after such release, [and any such discharge,] is residing in the same municipality in which the person resided at the time of such felony conviction, the person's electoral privileges shall be restored, and (4) if the person was an elector at the time of such felony conviction and, after such release, [and any such discharge,] is residing in a different municipality or if the person was not an elector at the time of such felony conviction, the person's electoral privileges shall be restored or granted upon submitting to an admitting official satisfactory proof of the person's qualifications to be admitted as an elector. The provisions of subdivisions (1) to (4), inclusive, of this subsection shall not apply to any person convicted of a felony for a violation of any provision of this title until such person has been discharged from any parole or probation for such felony.

- (c) The registrars of voters of the municipality in which a person is admitted as an elector pursuant to subsection (a) or (b) of this section, within thirty days after the date on which such person is admitted, shall notify the registrars of voters of the municipality wherein such person resided at the time of such person's conviction that such person's electoral rights have been so restored.
- (d) The Commissioner of Correction shall establish procedures to inform those persons who have been convicted of a felony and committed to the custody of said commissioner for confinement in a correctional institution or facility or a community residence, and are eligible to have their electoral privileges restored or granted pursuant to subsection (b) of this section, of the right and procedures to have such privileges restored. The Office of Adult Probation shall, within available appropriations, inform such persons who are on probation on January 1, 2002, of their right to become electors and procedures to have their electoral privileges restored, which shall be in accordance with subsections (b) and (c) of this section.
  - (e) The Commissioner of Correction shall, on or before the fifteenth

LCO No. 3555 **2** of 11

day of each month, transmit to the Secretary of the State a list of all persons convicted of a felony and committed to the custody of said commissioner who, during the preceding calendar month, have been released from confinement in a correctional institution or facility or a community residence. [and, if applicable, discharged from parole.] Such lists shall include the names, birth dates and addresses of such persons, with the dates of their convictions and the crimes of which such persons have been convicted. The Secretary of the State shall transmit such lists to the registrars of the municipalities in which such convicted persons resided at the time of their convictions and to the registrars of any municipalities where the secretary believes such persons may be electors.

Sec. 2. Section 9-19h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (a) The Department of Social Services, the Labor Department and the Department of Motor Vehicles shall make voter registration information and materials available to the public. Such information and materials shall be placed in public areas of the offices of such departments. The State Library and the libraries of the state's public institutions of higher education shall also make such information and materials available to users of the libraries. The Secretary of the State shall provide such departments, such libraries and any libraries open to the public with suitable nonpartisan literature, materials and voter registration application forms authorized under sections 9-23g and 9-23h. [The secretary shall also provide to the Department of Social Services, the Labor Department and the Department of Motor Vehicles any furniture needed to display such literature, materials and forms.]
- (b) (1) In addition to the requirements of subsection (a) of this section, and except as provided in subdivision (2) of this subsection, the Commissioner of Motor Vehicles, not later than January 1, 1994, shall include an application for the admission of an elector with each application form provided for a motor vehicle operator's license and a motor vehicle operator's license renewal, which are issued under

LCO No. 3555 3 of 11

subpart (B) of part III of chapter 246, and with each application form provided for an identity card issued under section 1-1h. Such application form for the admission of an elector [(1)] (A) shall be subject to the approval of the Secretary of the State, [(2)] (B) shall not include any provisions for the witnessing of the application, and [(3)] (C) shall contain a statement that [(A)] (i) specifies each eligibility requirement, [(B)] (ii) contains an attestation that the applicant meets each such requirement, and [(C)] (iii) requires the signature of the applicant under penalty of perjury. The Commissioner of Motor Vehicles shall accept any such completed application for admission which is submitted in person, [or by mail. The] by mail or through an electronic system pursuant to subdivision (2) of this subsection. Except as provided in said subdivision, the applicant shall state on such form, under penalty of perjury, the applicant's name, bona fide residence address, date of birth, whether the applicant is a United States citizen, party enrollment, if any, prior voting address, if registered previously, and that the applicant's privileges as an elector are not forfeited by reason of conviction of a felony. No Social Security number on any such application form for the admission of an elector filed prior to January 1, 2000, may be disclosed to the public or to any governmental agency. The commissioner shall indicate on each such form the date of receipt of such application to ensure that any eligible applicant is registered to vote in an election if it is received by the Commissioner of Motor Vehicles by the last day for registration to vote in an election. The commissioner shall provide the applicant with an application receipt, on a form approved by the Secretary of the State and on which the commissioner shall record the date that the commissioner received the application, using an official date stamp bearing the words "Department of Motor Vehicles". The commissioner shall provide such receipt whether the application was submitted in person, [or] by mail or through an electronic system pursuant to subdivision (2) of this subsection. The commissioner shall forthwith transmit the application to the registrars of voters of the applicant's town of residence. If a registration application is accepted within five days before the last day for registration to vote in a regular election, the application shall be transmitted to the registrars of voters

81

82

83

84

85

86

87

88

89

90

91

92

93

94

95

96 97

98

99

100

101

102

103

104

105

106

107

108 109

110

111

112

113

114

115

LCO No. 3555 **4** of 11

of the town of voting residence of the applicant not later than five days after the date of acceptance. The procedures in subsections (c), (d), (f) and (g) of section 9-23g which are not inconsistent with the National Voter Registration Act of 1993, P.L. 103-31, as amended from time to time, shall apply to applications made under this section. The commissioner is not an admitting official and may not restore, under the provisions of section 9-46a, as amended by this act, electoral privileges of persons convicted of a felony.

- (2) (A) The Commissioner of Motor Vehicles shall provide an electronic system, subject to the approval of the Secretary of the State, to effectuate the purposes of subdivision (1) of this subsection regarding application for admission of an elector, except that the condition that an applicant state and attest to meeting each eligibility requirement may be waived for any such eligibility requirement verified independently by said commissioner through a federally approved identity verification program or other evidence acceptable to said commissioner. Such electronic system may provide for the transmittal to the Secretary of an applicant's signature on file with said commissioner. The use of any such electronic system shall comply with the National Voter Registration Act of 1993, P.L. 103-31, as amended from time to time.
- (B) (i) Unless otherwise provided in this subparagraph, if the Commissioner of Motor Vehicles determines that a person applying for a motor vehicle operator's license, a motor vehicle operator's license renewal or an identity card meets each eligibility requirement for admission as an elector, said commissioner shall forthwith transmit an application for such person's admission as an elector to the registrars of voters of such person's residence through an electronic system pursuant to this subdivision, in accordance with the provisions of subdivision (1) of this subsection, except that no such application shall be transmitted if such person declines to apply for such admission.
- (ii) If said commissioner determines that a person applying for a motor vehicle operator's license, a motor vehicle operator's license renewal or an identity card is not a United States citizen, said

LCO No. 3555 5 of 11

commissioner shall not provide such person an opportunity to apply for admission as an elector through an electronic system pursuant to this subdivision and shall not transmit any application for such admission on behalf of such person.

153

154

155

156

157158

159

162

163

164165

166

167

168

169

170

171

172

173

174

175

176

177

178

179

180

181

- (iii) If said commissioner cannot determine whether a person applying for a motor vehicle operator's license, a motor vehicle operator's license renewal or an identity card is a United States citizen, such person shall attest to his or her United States citizenship as a precondition of said commissioner processing such person's application for admission as an elector through an electronic system pursuant to this subdivision.
- Sec. 3. Section 9-19i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) Any change of address form submitted by a person in accordance with law for purposes of a motor vehicle operator's license shall serve as notification of change of address for voter registration for the person unless the person states on the form that the change of address is not for voter registration purposes. The Commissioner of Motor Vehicles shall forthwith transmit such change of address information to the registrars of voters of the town of the former address of the person. If the name of the person appears on the registry list of the town, and if the new address is also within such town, the registrars shall enter the name of such elector on the registry list at the place where he then resides. If the name of the person appears on the registry list of the town and if the new address is outside such town, the registrars shall remove the name of such elector from the registry list and send the elector the notice, information and application required by subsection (c) of section 9-35, except that if said commissioner is using an electronic system pursuant to subsection (b) of this section, the Secretary of the State may prescribe alternative procedures for sending such notice and information and may waive the requirement to send such application.
  - (b) The Commissioner of Motor Vehicles shall provide an electronic system, subject to the approval of the Secretary of the State, to effectuate

LCO No. 3555 **6** of 11

- the purposes of subsection (a) of this section regarding notifications of 183 change of address for voter registration. Such electronic system may 184 provide for the transmittal to the Secretary of an applicant's signature
- 185 on file with said commissioner. The use of any such electronic system
- shall comply with the National Voter Registration Act of 1993, P.L. 103-186
- 187 31, as amended from time to time.

182

198

199

200

201

202

203

204

205

206

207

208

209

210

211

212

213

- 188 Sec. 4. Subsection (a) of section 9-232 of the general statutes is 189 repealed and the following is substituted in lieu thereof (Effective from 190 passage):
- 191 (a) [Each registrar may appoint one or more challengers in his town 192 or district, one of whom may be present at the offering of any vote; and 193 any such challenger or any] Any elector may challenge the right of any 194 person offering to vote, on the ground of want of identity with the 195 person on whose name the vote is offered, or disfranchisement or lack 196 of bona fide residence, and the moderator shall decide upon the right of 197 the person so challenged to vote.
  - Sec. 5. Section 9-235d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) Notwithstanding any provision of sections 9-233, 9-235 and 9-258, as amended by this act, [to the contrary,] a United States citizen who is sixteen or seventeen years of age and a bona fide resident of a town may be [(1)] appointed as [a challenger or] (1) an unofficial checker in an election, or (2) [appointed as] a checker, translator, ballot clerk or voting tabulator tender in an election after (A) attending poll worker training, and (B) receiving the written permission of a parent, guardian or the principal of the school that the citizen attends if the citizen is a secondary school student and the citizen is to be appointed to work on a day when such school is in session.
  - (b) Notwithstanding any provision of section 9-436, as amended by this act, or 9-436a, [to the contrary,] a United States citizen who is sixteen or seventeen years of age and a bona fide resident of a town or political subdivision holding a primary may be [(1)] appointed as [a challenger

LCO No. 3555 **7** of 11 or] (1) a candidate checker in the primary, or (2) [appointed as] a checker, translator, ballot clerk or voting tabulator tender in a primary after (A) attending poll worker training, and (B) receiving the written permission of a parent, guardian or the principal of the school that the citizen attends if the citizen is a secondary school student and the citizen is to be appointed to work on a day when such school is in session.

214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

236

237

238

239

240

241

242

243

244

245

246

247

Sec. 6. Subsections (a) and (b) of section 9-258 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) For municipalities with more than one voting district, the election officials of each polling place shall be electors of the state and shall consist of (1) one moderator, (2) at least one but not more than two official checkers, (3) two assistant registrars of voters of opposite political parties, each of whom shall be residents of the town, (4) [not more than two challengers if the registrars of voters have appointed challengers pursuant to section 9-232, (5)] at least one but not more than two ballot clerks, and [(6)] (5) at least one but not more than two voting tabulator tenders for each voting tabulator in use at the polling place. A known candidate for any office shall not serve as an election official on election day or serve at the polls in any capacity, except that (A) a municipal clerk or a registrar of voters, who is a candidate for the same office, may perform his or her official duties, and (B) a deputy registrar of voters, who is a candidate for the office of registrar of voters, may perform his or her official duties. If, in the opinion of the registrar of voters, the public convenience of the electors in any voting district so requires, provision shall be made for an additional line or lines of electors at the polling place and, if more than one line of electors is established, at least one but not more than two additional official checkers and at least one but not more than two ballot clerks for each line of electors shall be appointed and, if more than one tabulator is used in a polling place, at least one but not more than two additional voting tabulator tenders shall be appointed for each additional machine so used. Head moderators, central counting moderators and absentee ballot counters appointed pursuant to law shall also be deemed election

LCO No. 3555 **8** of 11

248

249

250

251

252

253

254

255

256

257

258

259

260

261

262

263

264265

266

267

268

269

270

271

272

273

274

275

276

277

278

279

280

(b) For municipalities with one voting district, the election officials of such polling place shall be electors of the state and shall consist of (1) one moderator, (2) at least one but not more than two official checkers, (3) [not more than two challengers if the registrars of voters have appointed challengers pursuant to section 9-232, (4)] at least one but not more than two voting tabulator tenders for each voting tabulator in use at the polling place, and [(5)] (4) at least one but not more than two ballot clerks. Additionally, such election officials may consist of two registrars of voters of opposite political parties, or two assistant registrars of voters of opposite political parties, as the case may be, subject to the requirements of sections 9-259 and 9-439, provided if the registrars of voters are present in the polling place, they shall appoint at least one designee to be present in their office. A known candidate for any office shall not serve as an election official on election day or serve at the polls in any capacity, except that (A) a municipal clerk or a registrar of voters, who is a candidate for the same office, may perform his or her official duties, and (B) a deputy registrar of voters, who is a candidate for the office of registrar of voters, may perform his or her official duties. If, in the opinion of the registrar of voters, the public convenience of the electors in any voting district so requires, provision shall be made for an additional line or lines of electors at the polling place and, if more than one line of electors is established, at least one but not more than two additional official checkers for each line of electors shall be appointed and, if more than one tabulator is used in a polling place, at least one but not more than two additional voting tabulator tenders shall be appointed for each additional tabulator so used. Head moderators, central counting moderators and absentee ballot counters appointed pursuant to law shall be deemed to be election officials.

Sec. 7. Subsection (c) of section 9-436 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(c) The registrar shall appoint from among the enrolled party

LCO No. 3555 **9** of 11

members in the state, to serve in each polling place, the primary polling place officials, who shall consist of (1) one moderator, (2) at least one [,] but not more than two official checkers, [not more than two challengers if the registrar deems it necessary, and [(3) at least one [and] but not more than two ballot clerks, [and] (4) at least one but not more than two voting tabulator tenders for each tabulator in use at such primary, and [,] (5) in towns with two or more voting districts, at least one [and] but not more than two assistant registrars, provided [(1)] (A) in the case of either a municipality or a political subdivision holding a primary, if no enrolled party member can be found or no such person consents to serve as a moderator, the registrar may appoint any elector who resides in the state and is a certified moderator to be moderator, [(2)] (B) in the case of a political subdivision holding a primary, if an insufficient number of enrolled party members who reside in the state consent to serve as checkers, [challengers,] voting tabulator tenders or assistant registrars, the registrar may appoint any elector who resides in the state to be a checker, [challenger,] voting tabulator tender or assistant registrar, and [(3)] (C) in the case of either a municipality or a political subdivision holding more than one primary on the same day for different political parties, one certified moderator may serve as moderator for both primaries, if the registrars of voters so agree. If unaffiliated electors are authorized under section 9-431 to vote for some but not all of the offices to be contested at the primary, the registrar shall appoint two additional checkers to check the list of unaffiliated electors who are authorized to vote on the separate tabulators. If unaffiliated electors are authorized under section 9-431 to vote in the primary of either of two parties in the same polling place, whether for some or for all offices to be contested at the primary, each such registrar shall appoint two additional checkers to check the list of unaffiliated electors who are authorized to vote in either such primary.

281

282

283

284

285

286

287

288289

290

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

This act shall take effect as follows and shall amend the following sections:			
Section 1	July 1, 2022	9-46a	
Sec. 2	from passage	9-19h	

LCO No. 3555 10 of 11

Sec. 3	from passage	9-19i
Sec. 4	from passage	9-232(a)
Sec. 5	from passage	9-235d
Sec. 6	from passage	9-258(a) and (b)
Sec. 7	from passage	9-436(c)

## Statement of Purpose:

To (1) restore, without the payment of certain fines, the electoral privileges of convicted felons who are on parole, (2) codify existing practice, under a memorandum of understanding, regarding voter registration procedures at the Department of Motor Vehicles, and (3) eliminate registrar-appointed challengers from who may be present in the polling place during a primary or election.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 3555 **11** of 11